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FILED APR 11 1994

UNIFIED SEWERAGE AGENCY

| 2 | IN THE BOARD OF DIRECTORS |
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| 3 | FOR THE UNIFIED SEWERAGE AGENCY |
| 4 | OF WASHINGTON COUNTY, OREGON |
| 5 | (An Ordinance Prescribing the Rules and |
| 6 | (Regulations Governing the Use and (Operation of the Sanitary Sewerage |
| 7 | ORDINANCE NO. 27 (System and the Storm and Surface (Water Management System; Requiring |
| 8 | (Permits for Use of each System; (Adopting Certain Appeals Procedures |
| 9 | (and Enforcement Provisions; (Repealing Ordinances 21 and 24 and |
| 10 | (Declaring an Emergency |
| 11 | The Board of Directors of the Unified Sewerage Agency of |
| 12 | Washington County, Oregon ordains: |
| 13 | SECTION 1. PURPOSE AND FINDINGS |
| 14 | A. The purpose of this Ordinance is to authorize rules and |
| 15 | regulations for the sanitary sewerage system and for the storm |
| 16 | and surface water system; to provide a process for adopting |
| 17 | additional and more detailed rules and regulations for such |
| 18 | systems; to provide a process for appeals from certain decisions |
| 19 | of the Agency; and to provide a comprehensive enforcement program |
| 20 | and procedures therefor. |

A-ENGROSSED

B. The Unified Sewerage Agency was duly established pursuant to ORS Chapter 451, and has authority for sanitary sewerage, and storm and surface water, including drainage. In order to enhance and maintain the water quality of the Tualatin River and its tributaries within and without the USA, to meet state and federal permit and regulatory requirements, and to

promote the health, safety, and welfare of the community, this
Board deems it necessary to regulate 1) the discharge of water,
wastewater, and pollutants to public sanitary sewerage facilities
and to USA treatment facilities; 2) the timing, quantity and
quality of such discharges; 3) the construction, operation, and
maintenance of public and private sewerage and stormwater
facilities within the Agency or otherwise within the Agency's
jurisdiction; 4) to regulate activities affecting discharges of
stormwater and nonpoint sources of pollution, and which affect
the timing, quantity and quality of all pollutant, storm water
and waste water discharges to public facilities, the Tualatin
River, its tributaries and other waters of the state within the
Agency; and 5) to provide for related matters.

C. This Ordinance shall be broadly interpreted to accomplish the objectives of protecting the health and safety of the public, preventing pollution of the waters of the Tualatin River basin, and furthering the objectives and purposes of the Federal Water Pollution Control Act, 33 USC Sec 1251-1387.

SECTION 2. DEFINITIONS

The following words shall have the following definitions when used in this Ordinance and any Resolution and Order adopted pursuant hereto, unless the context requires otherwise or unless such word is expressly defined otherwise:

A. "Agency" shall mean the Unified Sewerage Agency of Washington County, Oregon, and shall include any representative

or employee of the Agency authorized to act in its behalf. "USA" shall have the same meaning as "Agency".

- B. "Base Flood or Base Storm" shall mean the 100 year storm, and the floods resulting or predicted from that storm.
- C. "Board" shall mean the Board of Commissioners of Washington County, Oregon, in its capacity as the Board of Directors of the Unified Sewerage Agency.
- D. "Building Sewer" shall mean that portion of the sanitary sewer extending from a point five (5) feet outside the established line of the building or structure in question (including any structural projection except eaves) to the public right-of-way or easement line.
- E. "Connection" (sanitary sewer) system shall mean the physical act or process of tapping a public sewer line, or joining onto an existing side sewer, for the purpose of connecting private plumbing or industrial systems to the public sewer system; and shall also include the increasing of fixtures or increasing the quantity or strength of the sewage discharge to the sanitary system.
- F. "Connection" (storm and surface) water system shall mean the physical act or process of tapping a public storm sewer line, or joining onto an existing side sewer, for the purpose of connecting private impervious surface or other storm and surface water sources or systems to the public storm sewer system; and shall also include the increasing of the quantity or strength of the storm water sewage discharge to the storm and surface water

system. Connection to the storm and surface water system also shall mean the construction or creation of impervious surface, or other human activity that causes or is likely to cause, an increase from the natural state of storm water runoff quantity or pollution, a decrease in water quality, or a combination thereof, to the storm and surface water system.

- G. "Days" shall mean calendar days unless otherwise specified.
- H. "Domestic Wastewater" shall mean the liquid and waterborne wastes derived from the ordinary living processes in a dwelling unit, and being of such character as to permit satisfactory disposal, without special treatment, into a public sewer.
- I. "Erosion" shall mean the movement of soil particles resulting from the flow or pressure from storm water, irrigation water, other water, or wind.
- J. "Flood Fringe or Flood plain Fringe" shall mean the area outside the floodway, but inside the floodplain.
- K. "Flood Plain" shall mean the land area that has been or may be covered temporarily by water as identified and designated by the Agency pursuant to this Ordinance, and shall identify the frequency of the storm event.
- L. "Flood Plain Elevation" shall mean the measured or predicted elevation of storm water in the flood plain for a given frequency storm at a given location.

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- M. "Floodway" for a given storm event shall mean the portion of a creek, river, stream, or watercourse required for the passage or conveyance of the storm event, as identified and designated by the Agency pursuant to this Ordinance. The floodway shall include the channel of a river and the adjacent floodplain that must be reserved in an unobstructed condition in order to discharge the base flood without increasing flood levels by more than one foot.
- N. "General Manager" shall mean the General Manager of the Unified Sewerage Agency, the chief administrative officer of the Agency.
- O. "Industrial User" shall mean any user of the Agency sewerage system who discharges an effluent other than domestic wastewater into the Agency Wastewater System by means of pipes, conduits, pumping stations, force mains, constructed drainage ditches, surface water intercepting ditches, intercepting ditches, and all constructed devices and appliances appurtenant thereto.
- P. "Industrial Waste" shall mean any wastewater other than domestic wastewater, whether the source is domestic, industrial, commercial, institutional, or other.
- Q. "Inflow and Infiltration" shall mean the volume of both infiltration water and inflow water found in the sanitary sewer system. Infiltration is the volume of groundwater entering sanitary sewerage facilities from the soil, through defective joints, broken or cracked pipe, improper connections, manhole

walls, etc. Inflow is the volume of surface water discharged into sanitary lines from such sources as roof leaders, cellar and yard area drains, foundation drains, manhole lids in the low lying areas, and cross-connections from the storm and surface water system to the sanitary sewerage system.

- R. "Owner" shall mean the legal owner(s) of record as shown on the tax rolls of the appropriate county, or where there is a recorded land sale contract, the purchaser thereunder.
- S. "Person" shall mean any individual, public or private corporation, political subdivision, governmental agency, municipality, partnership, association, firm, trust, or any other legal entity whatsoever.
- T. "Pollutant" shall be as defined as in Oregon Revised Statutes Section 468.700, 1993 Edition.
- U. "Review authority" shall be the person or entity designated in this Ordinance to review a rule, application for permit, enforcement action, or other action of the Agency.
- V. "Rule" shall mean any written standard, directive, interpretation, policy, regulation, procedure or other provision, adopted by the Board of Directors as a Resolution and Order to carry out the provisions of this Ordinance.
- W. "Sanitary Sewerage System" or "Agency Sewerage System" shall mean all publicly owned treatment works, pumping or lift facilities, interceptor and main sewer pipe lines, force mains, manholes, laboratory facilities and equipment, and related public facilities for the collection, conveyance, treatment, recycling,

reclamation and disposal of sewage, comprising the total publicly owned sanitary sewerage system within Agency jurisdiction, to which storm, surface and ground waters are not intentionally admitted.

For purposes of initial construction or reconstruction of public sewer main or interceptor lines, the Agency sewer system may also include the portion of a service lateral sewer line within the public right of way or easement. Upon acceptance by the Agency of a completed public sewer project, the responsibility for maintenance and reconstruction of the service lateral sewer line shall be borne by the owner of the property to which service is provided.

- X. "Sewage" shall mean water-carried human wastes or a combination of water-carried wastes from residences, commercial buildings, institutions, industrial establishments or other places together with such ground, surface, storm or other waters as may be present.
- Y. "Side Sewer" shall mean that portion of the sanitary sewer extending from the public sewer main to the public right-of-way or easement line.
- Z. "Standards" shall mean the standards and conditions of use of the storm and surface water system and the sanitary sewer system as specified and adopted by the Agency, and shall also mean applicable statutes and rules of the United States and of the State of Oregon.

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AA. "Storm" shall mean the disturbance of the ordinary average conditions of the atmosphere, which may include, but is not limited to any or all disturbances such as wind, rain, snow, hail, or thunder.

BB. "Storm and Surface Water System" and "Stormwater System" mean any combination of publicly owned storm and surface water quality treatment facilities, pumping, or lift facilities, storm drain pipes and culverts, open channels, creeks and rivers, force mains, laterals, manholes, catch basins and inlets, including the grates and covers thereof, detention and retention facilities, laboratory facilities and equipment, and any other publicly owned facilities for the collection, conveyance, treatment and disposal of storm and surface water comprising the total publicly owned storm and surface water system within the Agency jurisdiction, to which sanitary sewage flows are not intentionally admitted.

CC. "10-Year Storm" shall mean a rainfall storm that has a probability of occurrence on an average of once every 10 years.

DD. "100-Year Storm" shall mean a rainfall storm that has a probability of occurrence on an average of once every 100 years, and shall include storm events, or sequences of events that produce a flood level with a one percent or greater change of being equaled or exceeded in any given year.

EE. "The System" or "The Wastewater System" shall include both the sanitary sewerage system and the storm and surface water system.

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- FF. "This Ordinance" shall include Ordinance No. 27, any and all resolution and orders adopted pursuant hereto; any rule or Resolution and Order adopted pursuant thereto; Resolution and Order Nos. 90-63, 91-47, and 92-60, unless expressly repealed; and including any amendments thereto.
- GG. "Upset" shall mean an exceptional incident in which an Industrial User unintentionally and temporarily is in a state of noncompliance with this Ordinance due to factors beyond the reasonable control of the Industrial User, and excluding noncompliance to the extent caused by operational error, improperly designed or inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation thereof.
- HH. "USAAC" shall mean the Unified Sewerage Agency Advisory Commission.
- II. "User" shall mean any person owning, managing or having a possessory interest in property which is connected to and/or being serviced by the Agency sewerage system or storm and surface water management system.
- JJ. "Wastewater" shall include sanitary sewage entering the sanitary sewer system, and storm and surface waters entering the storm and surface water system.
- KK. "Watercourse" shall mean a channel, creek, stream, river, swale, or storm drain pipe in which a flow of water occurs either continuously or intermittently; and if the latter, with some degree of regularity. Such flow must be in a definite

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direction. Watercourses may be either natural or artificial, and the former may occur either on the surface or underground.

LL. "Wetlands" shall mean those areas designated by the Agency that are inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions.

SECTION 3. RULES AND REGULATIONS GOVERNING THE SEWERAGE SYSTEM

A. Sewerage System

AND STORMWATER SYSTEM

- 1. No person shall contribute or discharge or cause to be contributed or discharged, directly or indirectly, any of the following described substances into the sanitary sewerage system, or otherwise to the facilities of the Agency:
- a. Any liquids, solids or gases which by reason of their nature or quantity are, or may be, sufficient either alone or by interaction to cause fire or explosion or be injurious in any other way to the operations of the Agency.
- b. Solid or viscous substances which will or may cause obstruction to the flow in a sewer or other interference with the operation of the wastewater system.
- c. Any wastewater having an acidic or alkaline strength or corrosive property capable of causing damage or hazard to structures equipment, or personnel of the system unless the Agency approves such waste in variance because of special conditions in the system.

d. Any wastewater containing toxic pollutants or other wastes in sufficient quantity, either singly or by interaction, to injure or interfere with any wastewater treatment process, to constitute a hazard to humans or animals, or to exceed any limitations adopted as federal categorical pretreatment standards.

A toxic pollutant shall include, but not be limited to, any pollutant identified in the Toxic Pollutant List set forth in Resolution and Order 92-60, and as may be further prescribed by rule. All toxic pollutants shall be deemed to be "prohibited or regulated substances" for purposes of this Ordinance.

- e. Any noxious or malodorous liquids, gases, or solids which either singly or by interaction are capable of creating a public nuisance or hazard to life or are sufficient to prevent entry into the systems for their maintenance and repair.
- f. Any substance which may cause the system's effluent or treatment residues, sludges, or scums, to be unsuitable for reclamation and reuse or to interfere with the reclamation process. Any substance which may cause the system to be in noncompliance with sludge use or disposal criteria, guidelines, or regulations affecting sludge use or disposal developed pursuant to the Solid Waste Disposal Act; the Clean Air Act; the Toxic Substances Control Act; the Resource Conservation and Recovery Act; the Comprehensive Environmental Response,

Compensation and Liability Act; or State standards applicable to the sludge management methods used by the Agency.

- g. Any substance discharged in such strength as to potentially cause the Agency system to violate its NPDES or other Disposal System Permits.
- h. Any ashes, antifreeze, cinders, sand, mud, straw, insoluble shavings, metal, glass, rags, feathers, tar, creosote, plastics, wood, animal paunch contents, offal, blood, bones, meat trimmings and wastes, lard, tallow, baking dough, chemicals, paint residues, cannery waste bulk solids, hair and fleshings, plastic or paper dishes, cups, or food or beverage containers, whether whole or ground; gasoline, motor oil, or other petroleum product, unless prior written approval has been obtained from the Agency.
- i. Any of the following discharged into the sanitary system: noncontact cooling water, rainwater, groundwater, surface drainage, roof drainage, water from yard fountains, ponds or pools, except filter backwash from swimming pools, unless prior written approval has been obtained from the Agency.
- Pretreatment of Wastewater by Industrial Users;Sanitary System

The Board may adopt additional rules setting forth uniform requirements for Industrial Users of the Agency's wastewater collection and treatment system, in accordance with Section 8 of this Ordinance. Such rules shall be aimed at

enabling the Agency to protect the public health in the following
manners:

- a. By preventing the introduction of pollutants into the Agency wastewater system which will interfere with the normal operation of the system or contaminate the resulting sludge;
- b. By preventing the introduction of pollutants into the Agency wastewater system which do not receive adequate treatment and which will pass through the system into receiving waters or the atmosphere or otherwise be incompatible with the system;
- c. By improving the opportunity to recycle and reclaim wastewater and sludge from the system.

B. Stormwater System

No user shall contribute or discharge or cause to be contributed or discharged, directly or indirectly, into the storm and surface water system of the Agency, sanitary sewage, septic tank leakage or overflow, animal waste, or any other substance, the discharge of which is prohibited or limited under Section 3A above, except: noncontact cooling water, rainwater, groundwater, surface drainage, roof drainage, water from yard fountains, ponds or pools, except filter backwash from swimming pools, subject to regulation of the quantity, quality, and timing as further provided in this Ordinance.

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C. Additional Rules

The Board may by rule adopt additional discharge prohibitions, regulations, and limitations for the sanitary sewerage system, storm and surface water system and for all or any class of users.

SECTION 4. DESIGN AND CONSTRUCTION STANDARDS FOR PUBLIC

A. Sanitary System Facilities

FACILITIES

No person shall connect to any part of the sanitary sewer system or construct or extend any such part without first making an application and securing a permit from the Agency for such connection, construction or extension, nor may any person substantially increase the flow, or alter the character of sewage, without first obtaining an additional permit and paying the applicable charges therefor as may be prescribed by Agency Ordinance. No person shall discharge any wastewater to the sanitary sewer system prior to obtaining such permit.

B. Storm and Surface Water System Facilities

No person shall connect to, substantially increase the flow to, or alter the character of storm and surface water flowing to, any part of the storm and surface water system or construct or extend any such part, cause erosion, or alter a designated wetland, floodplain or floodway without first making an application and securing a permit from the Agency for such action, and paying such charges therefor as are required by Agency ordinance.

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C. Permits

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Upon approval of the application and payment of charges, the Agency will issue the applicable permit for the premises covered in the application. The application and permit shall be on forms provided by the Agency.

Permit Conditions

After approval of the application, evidenced by the issuance of a permit, no change shall be made in the location of the work, activities, the grade, materials, or other details from those described in the permit or as shown on the plans and specifications for which the permit was issued except with written permission from the Agency.

The applicant's signature on the application for any permit as set forth, shall constitute an agreement to comply with all of the provisions, terms and requirements of this ordinance and any other applicable federal, state or local law, and with the plans and specifications filed with the application if any, together with such corrections or modifications as may be made or permitted by the Agency, if any. Such agreement shall be binding upon the applicant and may be altered only by the Agency upon written request for alteration from the applicant. All rules adopted pursuant to this section regarding standards for construction of the components of the Unified Sewerage Agency system must be met to the satisfaction of the Agency prior to any connection to the Agency's sewer system or storm and surface water system.

E. Prohibition of Occupancy

No building, industrial facility, or other structure to be served by the sanitary sewer system or storm and surface water system shall be occupied until the Owner of the premises has complied with all applicable rules and regulations of the Agency.

SECTION 5. STANDARDS FOR SEPTIC TANK PERFORMANCE

- A. The Board may by rule establish criteria for septic tank performance for the purpose of preventing the introduction of pollutants into storm and surface waters within the Agency.
- B. Upon a determination by the Agency that a septic system is not meeting established performance standards, such property may be compelled to correct the system to meet the standards or connect to the Agency sanitary sewer system.
- C. Except as provided by rule or otherwise in this section, no person shall construct or maintain any privy, privy vault, septic tank, cesspool, seepage pit or other facility intended or used for the disposal of sewage.
- D. The owner of any building within the Agency boundaries within 300 feet of any street or sewer easement in which there is located a public sewer of the Agency, is hereby required at his expense to connect such building directly to the proper public sewer in accordance with the provisions of this ordinance, within ninety (90) days after the date of official notice from the Agency to do so.
- E. Within three years of such time as a public sewer becomes available to a property served by a private sewage

disposal system, a direct connection shall be made to the public sewer in compliance with the rules and regulations of the Agency, and any septic tanks, cesspools, and similar private sewage disposal facilities shall be abandoned and filled with suitable material as required by Oregon law.

SECTION 6. INFILTRATION AND INFLOW

- A. Drainage from roofs, foundation drains, gutters, uncontaminated cooling water or surface or ground water drains shall not be permitted to enter the Agency Sanitary Sewer System. Leaks from private sewage systems, including but not limited to building and side sewers, into the Agency Sanitary Sewer System shall not be permitted. Neither temporary nor permanent drainage from excavations into the Agency Sanitary Sewer System shall be allowed. Overflows or drains from private or public swimming pools shall not be permitted without prior written approval of the Agency.
- B. Violation of subsection A of this section is hereby deemed to be a public nuisance, and shall be subject to the remedies and enforcement of Section 10.
- C. The Board may by rule establish standards and criteria for Infiltration and Inflow for the purpose of preventing and removing these from the Agency sanitary sewer system.

SECTION 7. DESIGNATION OF WETLAND, FLOOD PLAIN, AND OTHER LANDS

A. The Board may by rule consistent with applicable statutes, rules, and other laws, designate wetlands, flood plains and floodways, and other lands subject to the influence of

surface waters within the Agency. Such designation may be based in whole or in part upon the inventory of any federal or state agency, inventory of the Agency or other local government, information from any source which the Agency deems to be reliable, or criteria for such designation as the Board may adopt.

- B. Upon designation of wetlands, floodplains or floodways, no person shall alter, dredge, fill, or deposit material onto designated lands without obtaining a permit from the Agency.
- C. The Board may by rule exempt certain classes of activities from the requirements of subsection B of this section, upon a finding that such activities, in the aggregate within the Agency, would have no substantial adverse effect on public safety and water quality.

SECTION 8. ADOPTION OF RULES; INTERPRETATIONS AND APPEALS

A. Adoption of Rules

- 1. Upon the recommendation of the General Manager, the Unified Sewerage Agency Advisory Commission (USAAC), or upon its own motion, the Board may, by Resolution and Order, promulgate rules pertaining to matters within the scope of this Ordinance.
- 2. Any rule adopted pursuant to this section shall require a public hearing. Not less than five nor more than thirty days before such hearing, public notice of such hearing shall be given by publication in a newspaper of general circulation within the Agency. Such notice shall include the

place, time, and purpose of the hearing and the location at which copies of the full text of the proposed rules may be obtained.

- 3. At the public hearing, the Board shall hear testimony concerning the proposed rules. At the conclusion of the public hearing, the Board shall either adopt the proposal, modify or reject it. If a modification is made, an additional public hearing shall be held but no additional notice shall be required if such additional hearing is announced at the meeting at which the modification is made. All rules shall be effective upon adoption by the Board and shall be filed in the Office of the Unified Sewerage Agency.
- 4. Notwithstanding subsections 2 and 3 of this section, a rule may be adopted without prior notice upon a finding that failure of the Board to act promptly will result in serious prejudice to the public interest or the interest of the affected parties, including the specific reasons for such prejudice. Any rule adopted pursuant to this subsection shall be effective for a period of not longer than 180 days.

B. Administrative Appeal

1. This Ordinance, all rules, regulations, and applications and interpretations thereof shall be initially made by the Agency. For the purposes of this subsection, "Agency" shall be defined as any employee or representative authorized and designated by the General Manager to render interpretive rulings of this Ordinance. No review of the application of any rule, interpretation, or variance from a rule shall be authorized under

this section unless the person seeking the review has first requested in writing an interpretation by the Agency.

- 2. Any person aggrieved by a ruling or interpretation of the Agency under this Ordinance and requesting review of such decision shall submit a written statement of the appeal to the General Manager together with the applicable fee. The appeal shall contain:
 - a. The applicant's name and address;
- b. The facts and circumstances leading to the appeal;
- c. The specific Agency rule, provision, or interpretation at issue;
- d. The impact of the rule or ruling on the appellant; and
 - e. The relief requested.

The appellant shall bear the burden of proof.

- 3. The General Manager shall review each complete appeal request. He may designate a USA staff member to investigate the matter. He may request additional information from the appellant, and from Agency staff. The General Manager's decision on the matter shall be made in writing within 30 days of receipt of a complete appeal and mailed or delivered to the appellant.
- 4. If the appellant is dissatisfied with the General Manager's decision, he may appeal the matter to the Agency Review Authority, which may be a subcommittee of the Unified Sewerage

Agency Advisory Commission, excluding any persons then serving on the USA Budget Committee; a hearings officer appointed by the Agency; or as otherwise provided by rule. Such appeal shall be in writing, be accompanied by the required fee, shall be actually received by the Agency within 30 days of the date of mailing or delivery of the General Manager's decision, and shall be limited to the issues raised in the original written appeal. Failure of an appeal to conform to the requirements of this subsection shall be grounds for dismissal of the appeal.

- 5. The Agency review authority shall review the written appeal, and any written material submitted by Agency staff, and the Agency Ordinance, rule or decision at issue. The authority may schedule a hearing by written notice not less than 14 days in advance to hear testimony and further information. The review authority may uphold, set aside, or modify the decision of the Agency. The decision of the Agency may be rejected or modified only if:
 - a. It exceeded the authority of the Agency; or
- b. It was based upon an incorrect interpretation of law or Agency ordinance; or
- c. It was based upon a mistake of fact made by the Agency; or
- d. It was not supported by substantial evidence in the record.
- 6. Neither the General Manager nor the Agency review authority shall have authority to waive or set aside any standard

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or requirement of the Agency imposed pursuant to this Ordinance, state or federal law or permit. The General Manager or review authority may grant a variance of a standard or requirement imposed solely under Agency requirements, provided that such variance does not impose additional cost or risk to the Agency, does not endanger public health or the environment, and substantially meets or exceeds the function or purpose of the standard or requirement.

The decision of the Agency review authority shall be made in writing, and shall be sent to the applicant not more than sixty (60) days from receipt of the appeal.

- 7. The following matters are not subject to appeal under this subsection:
- a. Actions or decisions of the Agency taken under Section 10 of this Ordinance; and
- b. the establishment of a rule, regulation or standard by the Board.
- 8. Failure to properly exhaust the administrative remedy provided for herein shall constitute a bar to judicial relief.

SECTION 9. MISCELLANEOUS PROVISIONS REGARDING USE OF AGENCY WASTEWATER SYSTEM

A. Hold Harmless

All users of the system, all contractors who may perform work on the system in any manner and all other persons or entities whose actions may affect the system shall indemnify and

hold harmless the Agency, its officers, employees, and representatives from and against all suits, actions or claims of any character or nature brought because of any injuries or damages received or sustained by any person or property or alleged to have been so received or sustained on account of the actions or failure to act of such users, contractors or other persons, their subcontractors, employees or representatives. Such indemnification shall include the costs of defense of such claims including attorney fees.

B. Compliance with Laws

All users of the system and any person or entity whose actions may affect the system shall comply with all applicable federal, state and local laws. This Ordinance shall in no way substitute for or eliminate the necessity for such compliance.

C. Ordinance and Rules as Contract

The terms and conditions contained in this Ordinance shall constitute a contract between the Agency and all users, contractors and connectors to the system. The consideration for the conditions, pecuniary or otherwise, imposed upon such users and connectors shall be the privilege of the use of and connection to the Agency's sanitary sewerage system or storm and surface water system.

D. No Property Interest Acquired by Purchase of Permit or Connection to System

A user or connector to the Agency wastewater system does not thereby acquire a vested property interest in continued use

or connection to the system. Such use or connection is conditional always upon such user or connector complying with all applicable terms and conditions contained in this Ordinance and all resolutions and orders adopted pursuant hereto and, further, upon compliance with all federal, state of local requirements which are or may hereafter by imposed upon such user or connector. Nothing contained herein shall require the Agency to provide service, access, or connection to the system to any person when any federal, state or local agency having jurisdiction over the Agency has imposed limitations on such service or access or when the Agency, in its discretion, has determined that the public interest requires any such limitation in the manner provided by law.

E. <u>Conflicts with Existing and Future Regulatory</u> Requirements of Other Agencies

Any provisions or limitations of this Ordinance and any rules adopted pursuant hereto are superseded and supplemented by any applicable federal, state or local requirements existing or adopted subsequent hereto, which are more stringent than the provisions and limitations contained here. Any provision of this Ordinance and rules adopted pursuant hereto which are more stringent than any such applicable federal, state or local requirement shall prevail and shall be the standard for compliance by the users of and connectors to the Agency's system.

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F. Administration of this Ordinance

The Agency, through its General Manager or other authorized designee or representative shall have the authority to do all things necessary to administer the provisions of this Ordinance and any rules adopted pursuant hereto.

G. Conformance to Standards

To the extent that any provision in this Ordinance or a rule adopted hereunder may impose a standard of operation, maintenance, use or care of private property, conformance to the standard is necessary to meet the routine obligations of ownership of such property, as contemplated by Section 11b, Article XI of the Oregon Constitution.

SECTION 10. ENFORCEMENT AND REMEDIES

A. Jurisdiction

- 1. Except as specifically provided in this Ordinance, the Agency may take enforcement action against any person or activity in violation of this Ordinance, utilizing any procedure or remedy provided herein. A culpable mental state is not an element of any violation of this Ordinance.
- 2. The Agency has concurrent jurisdiction with incorporated cities within the Agency, over enforcement of this ordinance within such cities.

B. Civil Penalties

The Board may by rule establish a schedule of civil penalties to be assessed against persons who violate this ordinance.

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C. <u>Hearings Officer</u>

- 1. The Agency may designate an employee or other person to hear and determine complaints of violation of this ordinance, including imposition of civil penalties, issuance of an administrative cease and desist order, and issuance of an administrative compliance order, suspension or revocation of any permit issued under the authority of this Ordinance.
- 2. The Board may provide by rule for procedures for civil citation, imposition of penalties, notice, hearing, and decision. Decision of a hearings officer under this section shall be the final decision of the Agency.

D. Abatement

- 1. In addition to other enforcement actions and remedies which may be available to USA for violation of this ordinance, the remedy of abatement may be utilized to address the following:
- a. Any condition of the privately owned sanitary or public storm and surface water system which is declared to be a nuisance under this ordinance;
- b. Any failure of a privately owned side sewer, building sewer, septic tank, grease trap, or other structure, to meet performance standards established under this ordinance;
- c. Any illegal connection to the public sanitary or public storm and surface water system;
- d. Any condition on property which causes, or threatens to cause, a public health hazard, or a discharge of

pollutants to the sanitary system, the storm and surface water system, or the waters of the state, not otherwise permitted by this ordinance or appropriate state, federal, or USA permit.

- 2. The General Manager or his authorized representative shall have the authority to conduct such inspections as deemed necessary to insure compliance with this ordinance, at any reasonable hour, to investigate complaints, and to abate a nuisance or prohibited condition as defined in this section.
- a. Upon determination by inspection that a nuisance or other prohibited condition exists, the General Manager or his authorized representative shall state the substance of this determination in written form, cause to be delivered to the owner of the premises and to post on the premises:
- A notice of nuisance or prohibited
 condition, describing with reasonable certainty the nature of the
 condition, and the action necessary to abate the condition;
- 2) Directing that the condition be abated within 15 days of the date of the notice;
- 3) Stating that the owner or person in charge of the property may request a hearing on the abatement order by filing a written request for hearing within seven (7) days of the date of the notice.
- 4) Stating that, if the prohibited condition has not been fully abated within 15 days of the notice, the USA may cause the prohibited condition to be abated, and may bill the cost to the property owner.

- b. If the General Manager determines that the prohibited condition or nuisance constitutes an imminent threat to public health or safety he may cause the condition to be abated, provide notice of the abatement as described in a above as soon as practicable, and charge the cost of abatement to the property owner.
- c. Upon receipt by the Agency of a written request for a hearing, including the applicable fee, the General Manager shall set a time and place for a hearing on the abatement order, which shall be not more than ten days from the date of filing of the request for hearing, and shall so notify the person requesting hearing. The owner or person in charge of the property may present evidence before the General Manager or his designee pertinent to the prohibited condition or its abatement. The General Manager or his designee shall also appear and present evidence pertinent to its abatement. Failure of the person requesting hearing to appear at the hearing shall constitute a waiver of the right to a hearing.
- d. After the hearing the General Manager or his designee shall enter an order containing his findings as to whether the alleged nuisance or prohibited condition exists, and may confirm or extend the time in which the condition is to be abated. If the nuisance has been abated under subsection b of this section, the hearing regarding the abatement order may be combined with the hearing on objection to cost, if any.

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- e. If the nuisance or prohibited condition has not been abated within the time provided in the Notice of Abatement or as modified at the hearing, the General Manager may cause the condition or nuisance to be abated. Accurate records shall be kept of the direct expense for the cost of personnel, real and personal property, equipment, and materials of the Agency utilized for the abatement. A surcharge of 25 percent of the direct cost or such other amount as the Board may establish by resolution and order shall be added to reflect administrative and overhead costs. A billing for the amount of said costs shall be forwarded by registered or certified mail to the owner or person in charge of the property, or both of them, for full payment. Payment shall be due within 30 days of the date of mailing.
- objects to the cost of the abatement, he may file a written objection, including any applicable fee, with the Agency within a period not to exceed ten days from the date of the billing. The General Manager shall set a time and place for hearing the objection, notify the objector of said time and place, and make the determination based upon evidence presented at said hearing. The General Manager's order of determination shall be the final and binding decision of the Agency.
- g. After the date payment is due, the cost of abatement shall be a debt due and owing to the Agency. The Agency may cause a lien to be filed against the subject property in the real property records of the appropriate county reflecting

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the abatement debt. The Agency may proceed to collect the debt in any manner provided by law.

E. Search Warrant

Any judge of the State of Oregon may issue a search warrant upon a sworn affidavit that a violation of this ordinance has occurred or will occur.

F. District Court Enforcement of Violations

- 1. It shall be unlawful and a violation of this Ordinance for any person to fail to comply with any provision or requirement of this Ordinance or any Resolution and Order adopted pursuant thereto.
- 2. In addition to other remedies and enforcement provisions herein, the District Court shall have jurisdiction of all violations of this Ordinance. Upon conviction of any person of a violation of this Ordinance, such person may be punished by a fine of not more than \$500.00. Each day of a continuing violation shall constitute a separate violation of this Ordinance. Nothing contained herein shall in any way limit the right of the Agency or any other entity, to bring a civil action for legal, equitable or administrative remedies or damages in connection with any such violation.

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G. Enforcement of Industrial User Standards Through Administrative and Civil Penalties

1. Imposition of Civil Penalties

The Agency may impose civil penalties including, but not limited to, fines, modification or revocation of permits, and/or cessation of services when any Industrial User:

- a. fails to factually report the wastewater constituents and characteristics of its discharge;
- b. fails to report significant changes in wastewater constituents or characteristics;
- c. refuses reasonable access to the User's premises by representatives of the Agency for the purpose of inspection or monitoring; or
- d. violates any condition or provision of its permit, this ordinance, any rule adopted pursuant hereto or any final judicial order entered with respect thereto.
 - 2. Procedure for Imposition of Civil Penalties
- a. Whenever the Agency finds that any Industrial User has engaged in conduct which violates any provision of this Ordinance, the Agency shall serve or cause to be served upon such Industrial User a written notice either personally, by office or substitute service, as those terms are defined in the Oregon Rules of Civil Procedure, or by certified or registered mail, return receipt requested, stating the nature of the alleged violation and the civil penalty contemplated by the Agency. Within 30 days of the date of receipt of the notice, the

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Industrial User shall respond in writing to the Agency advising of its position with respect to the allegations. Thereafter, the parties may meet to ascertain the veracity of the allegations and where necessary, establish a plan for the satisfactory correction thereof. Nothing contained in this section shall be deemed to preclude the Agency, in its sole discretion, from beginning the show cause proceeding described in Section 10.G.2.b. at any time.

b. Show Cause Hearing

Where the violation alleged is not corrected within a reasonable time pursuant to the procedure contained in Section 10.G.2.a., the Agency may order any Industrial User which causes or allows the violation alleged to continue, to show cause before the Agency, its General Manager or other authorized representative or designee, why the proposed civil penalties should not be imposed. As used throughout Section 10.G. of this Ordinance, a "reasonable time" shall be determined in good faith by the Agency taking into consideration the totality of the circumstances involved. A written notice shall be served on the Industrial User by personal service, office or substitute service, as those terms are defined in the Oregon Rules of Civil Procedure, or by certified or registered mail, return receipt requested, specifying the time and place of a show cause hearing to be held by the Agency or its designee regarding the violation, the reasons why the enforcement action, including any proposed civil penalty assessment, is to be taken and directing the Industrial User to show cause why the proposed enforcement action

should not be taken. The notice of hearing shall be served no less than ten days before the hearing. Service may be made on any agent, officer, or authorized representative of an Industrial User. The proceedings at the hearing shall be considered by the Agency which shall then enter appropriate orders including any civil penalty being imposed with respect to the alleged improper activities of the Industrial User. Appeal of such orders may be taken by the Industrial User as provided in Section 10.G.2.d. below.

c. Schedule of Civil Penalties

In addition to any liability, duty or other penalty provided by law, the Agency, its General Manager or other authorized representative or designee, as the case may be, may assess, in conjunction with the show cause proceeding described above, a civil penalty for any violation contained in Section 10.G.2.a. above, by service of a written notice of assessment of civil penalty upon the Industrial User as provided in Section 10.G.2.a. above. The amount of such civil penalty shall be not less than \$100.00 nor more than \$25,000.00 Each day of a continuing violation shall constitute a separate offense for purposes of the civil penalties assessable for such violation.

d. Appeal

1) The decision of the Agency shall be sent to the Industrial User by registered mail, return receipt requested. This decision shall be final unless a notice of review from the Industrial User is received by the Agency within 10 days of the

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| decision of the Show Cause hearing being received by registered |
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| mail by the Industrial User. The signed return receipt of |
| delivery of the decision by registered mail shall be conclusive |
| proof for determination of the 10 day appeal period. |

- 2) Every notice of review shall contain:
 - (a) A reference to the matter to be reviewed.
 - (b) A statement of the interest of the appellant/User.
 - (c) The specific grounds relied upon as to why the decision being appealed is improper or erroneous.
- 3) Appeals shall be heard by the Agency Review Authority designated under Section 8B4 above. Appeals shall be de novo and not limited to the record below.
- 4) Fees. The notice for review shall be accompanied by the applicable filing fee.
- 5) The requirements of subsections 1 through 4 above shall be jurisdictional.
- 6) The Review Authority shall have the authority, upon review, to set aside or modify a civil penalty if he finds, based upon the evidence presented, that a violation of the ordinance did not occur, that the appellant sustained an operational upset as defined in this ordinance, or that another penalty is appropriate under all the circumstances.

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7) The Industrial User may appeal the decision of the Review Authority to the Board of Directors in the manner provided in paragraphs 1 - 6 of this subsection.

e. Enforcement of the Civil Penalty

- 1) Any civil penalty imposed shall be paid in full within fifteen (15) days of the date the imposition is final. Payment shall be made either in cash or by certified check made payable to the Agency, and submitted to the Agency's General Manager.
- 2) If full payment is not made within such 15-day period, the Agency may commence further proceedings under this ordinance for such violation. Alternatively, counsel for the Agency may, following the authorization of such action by the Board, commence an action for appropriate legal and/or equitable relief in the Circuit Court.
- f. Emergency Suspension of Service and Permits
 Notwithstanding any other provision of this ordinance, the Agency
 may suspend the wastewater treatment service and/or the sewer
 permit of an Industrial User when it appears to the Agency that
 an actual or threatened discharge presents or may present an
 imminent or substantial danger to the health or welfare of
 persons or to the environment, interferes with the operation of
 the Agency's sewage system or violates any pretreatment limits
 imposed by this ordinance, any rule adopted or any permit issued
 pursuant hereto, or any other applicable law. The suspension
 notice shall be served upon the Industrial User by personal,

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office or substitute service, as those terms are defined in the Oregon Rules of Civil Procedure, or by certified or registered mail, return receipt requested, unless the emergency nature of the suspension makes service impracticable. Any Industrial User notified of the suspension of the Industrial User's permit and/or service, shall within a reasonable period of time, as determined by the Agency and specified in the suspension notice, cease all In the event of failure by the Industrial User to discharges. comply voluntarily and timely with the notice of suspension, the Agency may immediately seek a temporary restraining order in the Circuit Court to compel compliance and thereafter may proceed judicially or administratively as set forth in this ordinance or otherwise to insure compliance with this ordinance. The Agency may reinstate the permit and/or service of the Industrial User and may terminate, in its discretion, any proceedings brought upon proof by the User of the elimination of the noncomplying discharge or conditions creating the threat of imminent or substantial danger as set forth above.

3. Operation Upsets

Any Industrial User which experiences an upset in operations which places the Industrial User in a temporary state of noncompliance with this ordinance, any rule adopted, or permit issued pursuant hereto shall inform the Agency thereof as soon as practicable but no later than 24 hours of first awareness of the commencement of the upset. Where such information is given orally, a written follow-up report thereof shall be filed by the

Industrial User with the Agency within five days. The report shall include the following:

- a. Description of the upset, the cause thereof and the upset's impact on an Industrial User's compliance status.
- b. Duration of noncompliance, and if the noncompliance continues, the time by which compliance is reasonably expected to occur.
- c. All steps taken or to be taken to reduce, eliminate and prevent recurrence of such an upset or other conditions of noncompliance.

A documented, verified and bona fide operation upset, including good faith and reasonable remedial efforts to rectify the same, shall be an affirmative defense to any enforcement action brought by the Agency against an Industrial User for any noncompliance with this ordinance or any rule adopted or permit issued pursuant hereto, which arises out of violations alleged to have occurred during the period of the upset.

SECTION 11. SEVERABILITY

If any section, subsection, provision, clause, or paragraph of this Ordinance, or rules adopted pursuant hereto, shall be adjudged or declared to be unconstitutional or invalid by any court of competent jurisdiction, such judgment shall not affect the validity of the remaining portions of this Ordinance or such rules; and it is hereby declared that every other section,

subsection, provision, clause, or paragraph is and shall remain in effect irrespective of the validity of any other provision.

SECTION 12. JUDICIAL REVIEW

Final decisions of the Board, the General Manager, the Agency, or its designated review authority under this Ordinance shall be reviewable solely and exclusively under the provisions of ORS 34.010 through 34.100.

SECTION 13. REPEAL; SAVINGS; DECLARATION OF EMERGENCY

Ordinance Nos. 21 and 24 are hereby repealed, provided however, that all resolution and orders, (including but not limited to Resolution and Order Nos. 90-63, 91-47 as amended, and 92-60) rules, permits, enforcement actions, fees, and other actions of the Agency undertaken pursuant to such ordinances shall remain in full force and effect unless expressly repealed, superseded or amended. All such actions of the Agency and any violations of Ordinance Nos. 21 and 24 prior to the effective date of this Ordinance shall be continued under, and shall be subject to enforcement under this Ordinance.

SECTION 14. DECLARATION OF EMERGENCY

This Ordinance being necessary for the immediate preservation of public health, safety, and welfare of the citizens of the Unified Sewerage Agency, an emergency is hereby

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LSS\ORDINANCE\ORD 27\4-11-94

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passage.

County, Oregon.

date of the fifth reading and third public hearing before the governing body of the Unified Sewerage Agency of Washington UNIFIED SEWERAGE AGENCY OF WASHINGTON COUNTY, OREGON By the Board of County Commissioners of Washington County, Oregon, As Its Governing Body PUBLIC HEARING April 5, 1994 March 22, 1994 April 12, 1994 April 19, 1994 AYE Hays, Christy, Rogers, Katsion, Peters Barbara Hejtmanek

declared to exist, and this Ordinance shall take effect upon its

ENACTED this 19th day of April , 1994, being the